



**The social economy of rhino poaching: Of economic freedom fighters, professional hunters and marginalised local people**

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## The social economy of rhino poaching: Of economic freedom fighters, professional hunters and marginalised local people

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### Abstract

In light of the high incidence of rhino poaching in southern Africa, the African rhinoceros might go extinct in the wild in the near future. Scholars from a variety of disciplines have analysed drivers of illegal hunting and poaching behaviour in general terms. Existing scholarship on rhino poaching proffers a simplistic concurrence of interlinked drivers, including the entry of transnational organised crime into wildlife crime, opportunity structures and the endemic poverty facing people living close to protected areas. By engaging with the lived experiences and social worlds of poachers and rural communities, this article reflects on empirical evidence gathered during ethnographic fieldwork with poachers, prisoners and local people living near the Kruger National Park. It is argued that the socio-political and historical context and continued marginalisation of local people are significant factors facilitating poaching decisions at the grassroots level. Green land grabs and the systematic exclusion of local people from protected areas, as well as the growing

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9 securitisation of anti-poaching responses, are aiding the perception that the wild animal is  
10 valued higher than black rural lives. As a consequence, conservators and law enforcers are  
11 viewed with disdain and struggle to obtain cooperation. The article critiques the current  
12 fortress conservation paradigm, which assumes conflict-laden relationships between local  
13 people and wildlife.  
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#### 23 **Keywords:**

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25 Rhino poaching, illegal hunting, drivers of poaching, anti-poaching, green land grabs,  
26 protected areas, securitisation, local communities, fortress conservation  
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35 reviewers for their insightful comments on earlier drafts of the article. A special tribute goes  
36 to the research participants who took the time to contribute to the research and the field  
37 assistants who provided support with translations and transcriptions.  
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#### 48 **Introduction**

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50 More than 6 000 rhinoceroses have been illegally hunted in South Africa since 2008 (Molewa  
51 2016). South Africa is home to 79 per cent of world's remaining rhinos, with the Kruger  
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9 National Park (hereafter KNP) hosting half of the country's rhino populations. Poachers are  
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11 after the wild animal's horn, one of the most expensive goods in the world.<sup>1</sup> Besides being  
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13 coveted as an ingredient in Traditional Asian Medicines (TAM), rhino horn has been elevated  
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15 to a status symbol by wealthy consumers in Asian markets, who display their affluence  
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17 through conspicuous consumption of luxury goods, including rare rhino horn. Horn is also  
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19 used as an investment instrument, criminal currency, or as a gift to cement business  
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21 relations. An arsenal of protective measures has achieved limited success in disrupting illicit  
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23 flows of rhino horn from the bush to the market. Although a diverse set of actors is involved  
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25 along the length of the rhino horn supply chain, the role and motivations of rhino poachers  
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27 need further unpacking if we are to understand the push-and-pull factors underpinning the  
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29 illegal rhino horn economy.  
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37 The poaching of endangered or threatened species is not a new phenomenon, but scholarly  
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39 interest has focused on economic, thrill-seeking and opportunistic theories of poaching in  
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41 the past (see for example Muth/Bowe 1998; Forsyth/Marckese 1993). Due to the assumed  
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43 linkages to species extinction, growing incidents of human-wildlife conflict and awareness  
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45 raising campaigns by environmentalists, there has been renewed interest in theories of  
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50 <sup>1</sup> The price of rhino horn ranged between \$25 000 to \$ 65 000 per kilogram during data  
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52 collection undertaken in Vietnam during 2013/2014.  
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9 poaching. Scholars from a variety of disciplines, including criminology, economics,  
10 anthropology, sociology, security studies, human geography and international relations have  
11 researched drivers of poaching behaviour, profiled the offenders, and categorised the crime  
12 (von Essen et al. 2014: 7). In studying the drivers of poaching behaviour, many scholars' fall-  
13 back position are "cooking pot and pocket book" motivations (Kahler/Gore 2012). However,  
14 a new stream of scholars has started to explore the socio-political context (Fischer et al.  
15 2013), cultural explanations (Bell/Hampshire/Topalidou 2007), and the institutional setting  
16 (Kahler/Gore 2012) to explain poaching decisions. Within the rhino field, the entry of  
17 transnational organised crime, growing demand in consumer markets and endemic poverty  
18 of people living close to protected areas are proffered as leading and interlinked drivers of  
19 rhino poaching (see for example Milliken 2014; Montesh 2013). Many rhino poachers  
20 originate in communities living close to or in protected areas; in other cases, poachers  
21 receive protection, services or assistance from people living close to protected areas.  
22 Moreover, local people fear law enforcement and parks officials who they believe to be  
23 either corrupt or untrustworthy.<sup>2</sup> The relationship of local people and parks in the South  
24 African context is complex due to historical, social and political factors, which remain largely  
25 unacknowledged in the extant literature. Moreover, the underlying assumption that poverty

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<sup>2</sup> Due to its morally suspect role during the apartheid regime and several setbacks since 1994 (e.g. the Marikana Massacre in 2012), the South African Police Service is struggling with its public image, trust and legitimacy (see for example Hornberger 2014).

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9 leads to deviance, in this case, rhino poaching, has long been questioned in sociological and  
10 criminological research (Hirschi 1973; Merton 1938) and is further unpacked in this article.  
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12 The lacking engagement with the historical context of land expropriation, loss of hunting and  
13 other land use rights, as well as the forced removals during the colonial and apartheid  
14 regimes, constitutes a gap in the literature on rhino poaching. This article advances the idea  
15 that the socio-political and historical context and continued marginalisation are significant  
16 factors leading to poaching decisions at the grassroots level. Poaching should thus be seen  
17 as a form of social and political protest. It is further argued that the current disruptive  
18 regime in the form of “the war on poaching” and the displacement of communities from  
19 parks and buffer zones contribute to the social reproduction of historical inequalities,  
20 stigmatization, and alienation of communities, who, under different circumstances and  
21 framing, might be agents of change and disruptors of illegal horn supplies. The article  
22 documents the lived experiences and social worlds of poachers, traffickers and local people  
23 by drawing on empirical evidence gathered during ethnographic fieldwork in communities,  
24 protected areas and prisons.  
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46 The article starts with a review of the relevant literature on poaching, methods and research  
47 sites. The following sections sketch the historical context of nature conservation in colonial  
48 and apartheid South Africa before turning to transfrontier conservation. After that the focus  
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9 shifts to the community level through an examination of the pathways to poaching and the  
10 social economy of rhino poaching, as well as the impact of anti-poaching responses on local  
11 people.  
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### 17 18 **Methods and research sites**

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20 The research for this paper emanates from a multi-sited ethnography (compare with  
21 Hübschle 2016), in which I used a follow-the-thing approach (Appadurai 1988; Foster 2006)  
22 by tracing the social relations and structures underpinning the movement of rhino horn from  
23 the southern African bush to south-eastern Asian markets. More than 420 research  
24 informants participated in interviews and focus groups during fourteen months of fieldwork  
25 in 2012 and 2013, and follow-up visits were conducted in 2015 and 2016. The sample  
26 included, amongst others, convicted and active rhino poachers, kingpins, smugglers,  
27 organized crime investigators, private anti-poaching operatives and state security forces, as  
28 well as affected local communities. While the research project explored actors and their  
29 social relations along the entire supply chain, this article hones in on rhino poachers who  
30 hunt rhinos in the protected areas of South Africa. Regulatory responses are largely devoted  
31 to this group of criminals, who are regarded as the foot soldiers of transnational organised  
32 crime networks (Milliken 2014). It is acknowledged that rogue elements in the wildlife  
33 industry are key actors in the transnational supply chain and their role is discussed  
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8 elsewhere (Hübschle 2016). It is hoped that this article contributes to a nuanced  
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10 understanding why not only rhino criminals but also local people may be unfavourably  
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12 inclined towards the current rhino protection regime.  
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17 The geographic focus of this article is the KNP, South Africa's signature national park, the  
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19 Limpopo National Park (hereafter LNP) and communities living in or beyond the Parks'  
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21 borders. The KNP is home to the greatest number of rhinos in the world (about 40%).<sup>3</sup>  
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23 Roughly the same size as Whales, the KNP stretches across an area of close to 20 000 square  
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25 kilometres. The Park extends 350 kilometres from north to south and shares international  
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27 borders with Zimbabwe and Mozambique. At the time of the initial fieldwork in 2013 and  
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29 2014, 70% of rhino poachers were believed to enter the KNP from Mozambique. This  
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31 scenario had changed at the time of writing the article in 2016 with most rhino poachers  
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33 commencing their hunting expeditions along the western boundary – the majority are still  
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35 believed to originate from local communities living near the Park – or from within the Park  
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37 (posing as tourists or KNP staff) in South Africa. Park officials assume that the geographic  
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39 displacement is a response to increased law enforcement activities close to the Mozambican  
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41 border.  
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51 <sup>3</sup> Approximately 8 394 to 9 594 white rhinos and 343 to 487 black rhinos were counted in the  
52 KNP in 2014 (2014: 1)  
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### Pathways to poaching

Scholars face several dilemmas when writing about poachers and the act of poaching. The distinction between poaching and hunting, for example, is riddled with normative claims about moral and legal boundaries. Poaching is defined as “the illegal shooting, trapping or taking of game or fish from private or public property” (West's Encyclopedia of American Law 2008) whereas hunting is socially and legally sanctioned in many jurisdictions. The definition of poaching refers to property rights, which are frequently contested when it comes to protected areas and private land in the Global South. Changes in legal definitions may render a formerly legal activity, such as subsistence hunting or the collection of medicinal plants, a criminal act (Comaroff/Comaroff 2006). Such legal changes may undermine cultural practices and survival strategies of First Nations peoples, as evidenced in Botswana, where security forces are clamping down on the San peoples who hunt on their ancestral lands to feed their families. While this form of subsistence hunting is forbidden and branded as poaching, trophy hunters are still allowed to hunt big game (Survival International 2016). The race-based normative categorization of black poacher versus white hunter is of significance in the African context (compare with Beinart 2003). Wealthy (usually white) trophy hunters may hunt wild animals against a fee in some states (hunting profits are ostensibly employed to serve conservation objectives) while “locals with limited

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9 resources are stigmatized as poachers when trespassing and hunting wild animals on land  
10 that was formerly theirs” (Hübschle 2016). In his game-changing article, Neumann (2004)  
11 showed how African poachers were dehumanized in the popular media to allow for the  
12 normalization of shoot-on-sight orders in African conservation areas where methods of war  
13 have become an acceptable conservation strategy. This stream of scholars points to the  
14 importance of engaging with the history of conservation practices, protected areas and local  
15 communities, when studying wildlife crime.  
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26 Criminologists and policy researchers have set the tone in the literature on drivers of rhino  
27 poaching by examining opportunity structures (Eloff/Lemieux 2014; Herbig/Warchol 2011),  
28 endemic poverty<sup>4</sup> and anger of communities (Fenio 2014), weak governance, corruption and  
29 the entry of transnational organised crime (Montesh 2013; Rademeyer 2016b; Rademeyer  
30 2016a). Beyond a few exceptions (see for example Duffy/St John 2013; Fenio 2014),  
31 researchers pay limited attention to structural and historical drivers, the social setting and  
32 institutional milieu. Fenio (2014: 2) facilitated focus groups in what she referred to as  
33 “poaching communities”. She found that community members were angry at conservation  
34 authorities because of limited employment, opportunities and profit trickling down and high  
35 levels of human-wildlife conflict. Duffy and colleagues (2013: 4) argue that poaching “was  
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50 <sup>4</sup> It has been argued elsewhere that not poverty but demand from wealthier communities  
51 further down the supply chain was a key driver of illegal hunting (Duffy/St John 2013; Stiles  
52 2011).  
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9 produced via the historical legacy of colonialism” in most of Africa. The researchers  
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11 acknowledge the need for a better understanding of the relationships between individual  
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13 poacher motivations and poverty. Problematic in much of the literature is the unexplained  
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15 assumption that poverty breeds rhino poaching. Sociologists and criminologists have refuted  
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17 claims that poor people are more prone to deviant behaviour (see for example Hirschi 1973;  
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19 Merton 1938; Stark 1987), which rings particularly true in the illicit rhino horn economy  
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21 where wealthy individuals associated with the wildlife industry are heading rhino horn  
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23 trafficking networks (compare with Hübschle 2016; Rademeyer 2012; Rademeyer 2016b).  
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29 Poaching research beyond the narrow rhino field offers further insights. For instance, Kahler  
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31 and Gore (2012) undertook a study on the reasons why communities uphold wildlife laws in  
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33 Namibia. The pair identified several poaching motivations that extend beyond what they  
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35 termed “cooking pot and pocket book” explanations for poaching behaviour. Several  
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37 poachers were, for example, motivated by disagreements with the rules, linked to negative  
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39 sentiments towards the establishment, governance or benefits distribution system of  
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41 community conservancies in Namibia (Kahler/Gore 2012: 115).<sup>5</sup> These results resonate with  
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43 research from North America, where Filteau (2012) found that the interaction between  
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49 <sup>5</sup> A follow-up study in the north-western Zambezi region of Namibia looked at the impact of  
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51 human-wildlife conflict on the valuation of wildlife, and how this might potentially lead to  
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53 poaching decisions (Kahler/Gore 2015).  
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9 game wardens and poachers was an important determinant of voluntary compliance with  
10 conservation rules. An under-researched aspect of the literature is thus how changes in the  
11 rules, the racist and classicist biases regarding hunting rights and violent enforcement  
12 strategies may lead to poaching decisions amongst those most adversely affected. Von Essen  
13 et al. (2014: 1) also point to this lacuna by arguing that the existing theories on drivers of  
14 poaching ignore the socio-political dimensions “that render a number of hunting crimes  
15 difficult to explain by use of economic and opportunist models of behaviour” (von Essen et  
16 al. 2014: 14 –15). Instead of stigmatizing poachers as criminals, the scholars propose a  
17 systematic examination of the socio-political context that may lead to illegal hunting (von  
18 Essen et al. 2014: 14) , which the remainder of this article does.  
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### **A brief historical context to nature conservation in southern Africa**

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39 The history of nature conservation and the creation of parks in southern Africa are deeply  
40 intertwined with the colonial project and systematic exploitation of African people. Early  
41 conservation measures served the colonial objectives of state building and economic  
42 capture (compare with Carruthers 1993; Carruthers 1995), later measures were driven by  
43 the desire to preserve wildlife for sports hunting. At the turn of the 19<sup>th</sup> century, game  
44 reserves were designed to provide “free from all human interference, a sanctuary in which  
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9 certain species of wildlife could prosper” (Carruthers 1993: 13). Indigenous property and  
10 hunting rights and ancestral burial grounds (which are significant cultural sites) were not  
11 considered when protected areas were declared. Colonial authorities professed, for  
12 example, that the KNP was proclaimed on *terra nullius* (uninhabited land) (Meskell 2012);  
13 however, the numerous land claims lodged during the Land Claims process in post-apartheid  
14 South Africa provide evidence to the contrary (Diale 2016). With the advent of the  
15 formalized system of apartheid in South Africa in 1948, African people experienced “double  
16 exclusion” from national parks: They were denied visitor’s access to the parks, and  
17 systematically excluded from the governance of parks (Cock/Fig 2000: 132). Parks such as  
18 the KNP came to represent a mechanism of apartheid rule. So-called ‘fortress conservation’<sup>6</sup>  
19 served the political elite during the colonial and apartheid regimes, as it brought large areas  
20 of land into direct control of the state and led to the eviction of local people. Similar  
21 processes played out in Mozambique. The country was haunted by the decade-long civil war,  
22 which ended in 1992. The civil war did not only lead to the displacement of people but also  
23 to the loss of cattle and wildlife. In the area of the former Coutada 16 (now the LNP), no  
24 wildlife was left after the war (for more details see Lunstrum 2010; Ramutsindela 2006).  
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49 <sup>6</sup> Brockington coined the concept of ‘fortress conservation’, which refers to conservation  
50 initiatives with the aim “to preserve wildlife and their habitat through the forceful exclusion  
51 of local people who have traditionally relied on the environment in question for their  
52 livelihoods (Igoe 2002: 594).”  
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9 Transfrontier conservation has emerged as the new conservation approach in the post-  
10 colonial period: Transboundary conservation areas stretch beyond the artificial confines of  
11 political boundaries, thus allowing the protection of a transfrontier ecosystem in its entirety,  
12 rather than stopping at the border (Büscher 2010). Couched in the discourse of social  
13 development and sustainable use (Munthali 2007; Ramutsindela 2007), transfrontier  
14 conservation is presented as the panacea to preserving and enlarging protected areas while  
15 also contributing to rural development (Kruger National Park 2015; Peace Parks Foundation  
16 2014). The increasing privatization of conservation management and areas, as well as the  
17 significant role of non-state actors, such as conservation NGOs and corporations, reify the  
18 new approach (Lunstrum 2013; Massé/Lunstrum 2015). A school of researchers  
19 (Spierenburg 2011; Spierenburg/Steenkamp/Wels 2006; Duffy 2001; Singh/van Houtum  
20 2002) argue that transfrontier conservation follows the path dependency of the fortress  
21 conservation paradigm. Munthali (2007), for example, observes:

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39 “Through their emphasis on state ownership and control, Transfrontier Parks are no  
40 different in principle from other national parks, where local communities are usually  
41 marginalised into buffer zones, and peripheral economic activities such as menial  
42 jobs as cooks, labourers, or guards.”  
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46 While community beneficiation and participation are deemed important, promoters and  
47 implementers prefer local communities to live outside of the protected areas. There is little  
48 doubt that the proclamation of large tracts of land as transnational conservation areas  
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9 would have severe economic, social and cultural consequences for local people living inside  
10 or on the edge of these transfrontier parks. The establishment of the LNP is a good example  
11 of the tension between local communities and protected areas.  
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18 When the LNP was proclaimed as a total protection zone in 2001, around 27 000 people and  
19 their cattle were residing in the area (Milgroom/Spiereburg 2008). These village  
20 communities<sup>7</sup> had been affected by displacement during the colonial period and the  
21 Mozambican civil war. In preparation for the proclamation of the Park, the land use rights of  
22 Coutada 16 were changed from a multi-use conservation area to a “total protection zone”  
23 (Lunstrum 2013). The Mozambican Land Act of 1997 determines that no economic activity,  
24 resource use or occupation is allowed in “total protection zones” (Tanner 2002: 36–37).  
25 International experts recommended that the new conservation area would be more  
26 attractive to tourist operators if the villages were resettled (Spiereburg 2011: 94,  
27 Interviews, 2013 and 2014). Thus, 7000 people living in eight villages along the Shingwedzi  
28 River inside the Park were asked to move to assigned areas outside the park. A dispute  
29 ensued between the Mozambican Ministry of Tourism and the concerned villagers over  
30 whether they belonged in the park and what their rights were  
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51 <sup>7</sup> While the term “communities” is employed in this article, it is applied cautiously as  
52 communities constitute, by no means, a homogenous group of people.  
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9 (Spierenburg/Steenkamp/Wels 2006: 94). The state won the dispute. As a consequence of  
10  
11 the changed conservation status of the area, some 7,000 people would have to relocate “to  
12  
13 make space for wild animals” that were to be reintroduced from the KNP (Spierenburg  
14  
15 2013).  
16

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19  
20 The German Development Bank<sup>8</sup> stipulated that all relocations would have to happen on a  
21  
22 voluntary basis (Milgroom/Spierenburg 2008: 3). Milgroom and Spierenburg (2008: 437)  
23  
24 found that many residents of the LNP “began to feel the effects of economic displacement  
25  
26 soon after the park was established in 2001, through the application of new park regulations  
27  
28 prohibiting hunting and restricting extraction of forest products for commercial purposes”.  
29  
30 Food security was greatly reduced as cultivation inside the Park was forbidden unless the  
31  
32 area was used for farming prior to the declaration of the Park,<sup>9</sup> access to emergency  
33  
34 pastures for cattle in the Park during times of drought was forbidden, and the reintroduction  
35  
36 of predators affected both crops and cattle (Spierenburg quoted by: Arets et al. 2011: 58).  
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42 Due to the reduced income opportunities and increasing outside pressure, villagers started  
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45 <sup>8</sup> As one of the main funders behind the establishment of the peace park, the Kreditanstalt  
46 für Wiederaufbau (KdW) shouldered the cost of resettling the villagers.

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48 <sup>9</sup> Soil fertility and harvest yields decrease through continued use of the same piece of land. It  
49 also leads to land degeneration and massive erosion, which carries severe environmental  
50 impacts. Essentially, this restricted form of land use is not only contributing to less food  
51 security but also to the environmental degradation of the land.  
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9 to accept the relocation packages soon after the Park's inception. While the stated objective  
10 of the resettlement policy was to enable community empowerment and social development,  
11 the transition process has been less than smooth, and the resettlement from acceptance to  
12 relocation has been slow (for a detailed discussion of the protracted process of relocation,  
13 see Lunstrum 2015). A significant oversight was inadequate consultation with communities  
14 directly affected by the establishment of the new park (Munthali 2007). In the eyes of village  
15 communities who are or were resident in the Park, the formation of the LNP is associated  
16 with human-wildlife conflict (see for example Massé 2016), impoverishment, as well as  
17 widespread contempt for conservation initiatives and the "Big Brother" next door – the  
18 management and conservation staff of the KNP (Interviews with convicted poachers, 2013).  
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20 The omission has not only led to rising levels of unhappiness amongst these communities,  
21 but also contributed to the perceived legitimacy of rule-breaking, including rhino poaching.  
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#### 39 **Green land grabs: How the sins of the past and present affect rhino poaching**

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41 When asked whether the rhino carried cultural significance or symbolic value, poachers  
42 observed that the rhino was "feared", "admired" and "respected" but it was not customary  
43 to hunt the wild animal. For example, kids are warned to stay clear of the rhino because it  
44 was an "angry" and "dangerous" animal. Why is the rhino hunted in spite of the reverence  
45 and respectful admiration? The most obvious answer would be the high price tag paid at the  
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9 source and rising demand for rhino horn in consumer markets. One convicted poacher  
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11 (Interview with poacher 16, SA correctional center, 2013) made a significant observation in  
12  
13 this regard:  
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15  
16 “You know I wasn't born to hunt a rhino. In the village, we hunt the small animals.  
17 You know the guys in the villages; they don't hunt the big animals. They want fresh  
18 meat. They only hunt for the day. Normally, they keep big animals safe. There is no  
19 fridge. And the land used to be free long ago, now the land is not free. I can't just go  
20 anywhere; otherwise the guy will start fighting with me. And he will say this is my  
21 land and we will start fighting. Government can stop this thing; they just must give  
22 people jobs. Crime is everywhere and the police is shooting us all.”  
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26 The rhino has a bounty on its horn that far outweighs the average annual income of rural  
27  
28 communities along the western (South African) and eastern (Mozambican) boundary of the  
29  
30 KNP. However, poaching and the shielding of poachers should be understood in the context  
31  
32 of historical marginalisation of rural communities and their continued sense of alienation.  
33  
34 Poachers and community members cited the loss of their land, hunting and land use rights  
35  
36 as triggers for dissent and drivers of poaching behaviour. An old woman who had been  
37  
38 recently relocated from the LNP explains:  
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43 “We were happy where we come from. There's no peace here, no hope. They can  
44 give you a house and the next day, they can remove it from you, and give it to  
45 someone else. We don't have a school here, no fields to grow our own food, and the  
46 youths are struggling to get jobs in this village. The youths do nothing. Some end up  
47 stealing because of the lack of jobs, others do rhino poaching. Some come back,  
48 some die, and some get arrested.”  
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9 A rhino kingpin<sup>10</sup> operating from a village in the LNP explained that the villages inside the  
10 LNP, were not only springboards for poaching excursions into Kruger, but that they had also  
11 become effective recruiting grounds for poaching expeditions. As mentioned in the previous  
12 section, the relocation of villagers has been a disjointed and protracted process. Due to  
13 diminished food security,<sup>11</sup> increasing human-wildlife conflict and social fragmentation at  
14 the village level (for detailed accounts of the impact of transfrontier conservation on  
15 communities, see Büscher 2010; Ramutsindela 2007; Spierenburg 2013; Spierenburg/Wels  
16 2006), many villagers are seeking voluntary and speedy relocation to minimize the  
17 disruption to their personal lives and livelihoods. However, political and economic processes,  
18 as well as financial austerity, are delaying the relocation of some of the remaining villages  
19 (Lunstrum 2015, Interview with PPF representative, 2013, Interview with poaching kingpin,  
20 2013). Mozambican government authorities have repurposed the land initially set aside for  
21 relocation and given it to a private investor for a sugarcane and ethanol plantation  
22 (Lunstrum 2015). According to the South African Minister of Environmental Affairs (Molewa  
23 2016), the resettlement of communities should be complete by the end of 2017. At the  
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44 <sup>10</sup> The role and functions of a rhino kingpin are akin to those of a local crime boss. A kingpin  
45 recruits hunters and their support team, organizes hunting rifles and arranges the  
46 choreography of illegal hunts. He is also responsible for the local transportation and sale of  
47 rhino horn. Note: There were no known female rhino kingpins in South Africa and  
48 Mozambique up until the time of writing the article in 2016.

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51 <sup>11</sup> The El Niño weather phenomenon is further exacerbating food security, having led to  
52 widespread droughts across southern Africa in 2015 and 2016.  
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9 beginning of 2016, villagers residing in the village of Massingir Velho (10 km from the  
10 international border) were moved 75 km away from the border as a measure to curb rhino  
11 poaching (enca reporter 2016).  
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18 Displacement and dispossession have emerged as causal factors, motivating men to become  
19 involved in poaching, and likewise motivating communities to shield perpetrators from law  
20 enforcement responses. A kingpin and his personal assistant observed the following (Group  
21 discussion, Massingir, 2013):  
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28 “Because the people are still staying in the Park, they are angry. It increases rhino  
29 poaching. The people have agreed to be moved. There is just no money and land to  
30 relocate them... Sometimes when they [park rangers] find a person walking in the  
31 Park, then they say they are visiting their relatives in the Park, even if they are there  
32 for illegal hunting... If they [government] remove them, it will reduce the poaching  
33 but it will not stop it.”  
34

35  
36 Meanwhile, private concession holders located along the length of the Mozambican border  
37 with the Kruger are seeing their land tenure rights protected (which had been tenuous) as  
38 their concessions have been declared as buffer zones in the name of protecting rhinos.<sup>12</sup>  
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43 According to a rezoning briefing document (SANParks 9 July 2012: 4-5), the Great Lebombo  
44 Conservancy is to become “the first shield of defence against rhino poaching, provide  
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49 <sup>12</sup> Massé and Lunstrum (2015) have developed the concept of “accumulation by  
50 securitisation” to capture the nexus between conservation-securitisation, capital  
51 accumulation, and dispossession. The researchers discuss the increasing privatisation and  
52 securitisation of responses to rhino poaching, which also includes land grabs.  
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9 ecotourism development opportunities (on the Mozambican side) for the private sector  
10 investors and create a logical deterrent to poaching activities through tourism activities.”  
11  
12 Mozambican state officials together with private concession holders have been seeking to  
13 integrate the patchy stretch of private concessions and state and communal lands into “a  
14  
15 unitary integrated conservancy/buffer zone” (Massé/Lunstrum 2015: 6). New conservancies  
16  
17 are granted to investors in order to “fill in the gaps” where none previously existed, and  
18  
19 other land uses were present. As a result, local communities have to move from these  
20  
21 “gaps” while access to resources will be restricted (ibid). An intelligence actor observed the  
22  
23 following (Interview with intelligence operative 8; 2013):  
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30 “You might be moving potential poachers further away from the Park but where  
31 there is a will, there is a way. You have basically just added another 40 km for them  
32 to walk extra and that they will, and you have made some villagers very angry.”  
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35  
36 Focus groups with community members echoed widespread sentiments of marginalisation  
37  
38 and anger. Mozambican villagers, rangers, poachers and kingpins, as well as convicted rhino  
39  
40 criminals serving prison sentences in South African correctional centres expressed their  
41  
42 annoyance with the state for valuing animals over black lives (Interviews and focus groups  
43  
44 2012, 2013, 2015). A horn smuggler (Interview with intermediary 1, 2013) surmised:  
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48 “This [rhino problem] is because of conservation. They say that we need those things  
49 [rhinos]. They are nice. Some of the white people here treat them like their friends.  
50 They value the rhino more than black human beings. And now they see it as a  
51 business, if you have two rhinos you are rich.”  
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9 The notion that parks and foreign tourists trump the interests of rural communities was a  
10 recurring theme in interviews and focus groups in South Africa and Mozambique. The  
11 importance attributed to the “white” rhino has taken on a symbolic meaning to some  
12 communities, whose concerns over land restitution, land use rights, and livelihood strategies  
13 appear to have been moved off or down the state’s agenda to protecting a wild animal  
14 instead (Focus groups and interviews, 2013 and 2015).  
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25 Some community members felt strongly about the lack of bottom-up negotiation when it  
26 came to resolving the sins of the past and present, including land rights, resettlement,  
27 beneficiation and socio-economic development initiatives. Of importance here, is also the  
28 question of who negotiates or speaks on behalf of the community. Conflicts have arisen over  
29 inequitable income distribution of beneficiation initiatives (see also: Kahler/Gore 2012).  
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37 Local political elites in the form of traditional leaders, chiefs, headmen and sub-headmen  
38 often act as intermediaries, negotiating political, economic and social issues and traditional  
39 affairs between outside parties and communities in rural southern Africa (Ntonzima/Bayat  
40 2012). Community members remarked: “If you are on the wrong side of the chief, then you  
41 will see no money or benefits (Focus group with community members, 2013).” The role and  
42 function of traditional leaders remain somewhat contested in post-apartheid South Africa as  
43 the system of indirect rule served both colonial and apartheid rule (compare with  
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9 Beall/Ngonyama 2009; Mamdani 1996). Feelings of anger, disempowerment, and  
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11 marginalisation tie in with the frequent occurrence of service- delivery protests<sup>13</sup> in the  
12  
13 semi-urban and rural areas along the south-western boundary of the KNP in South Africa. A  
14  
15 South African poacher (Interview with convicted poacher 16, 2013) remarked:

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19 “You see in a rural area, they [political and traditional leaders] used to call each and  
20 everyone that stayed there, and they talked with us to decide about things that  
21 concerned us. Now things are different. And they [the government] put the president  
22 on the chair. They don't ask us anymore. They do things on their own. It is them that  
23 behave like they are crooks. That's why we end up killing the rhinos.”  
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28 When asked about poaching motivations, most of the interviewed poachers cited feelings of  
29  
30 shame of not being able to provide for their families (and shame of having to do so through  
31  
32 illegal means), emasculation, stress, disempowerment, and anger (compare with the  
33  
34 experience of relative deprivation in Walker/Smith 2002). It is against this backdrop that  
35  
36 rhino kingpins and poachers have emerged as self-styled Robin Hoods, who use rhino  
37  
38 poaching for social and economic upward mobility. Says one kingpin based in a Mozambican  
39  
40 village community (Interview with kingpin 3, 2013):  
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45 <sup>13</sup> Media outlets coined the term “service delivery” protest or strike actions in the 2000s.  
46 Since 2004, South Africa has been host to a wave of protests across the country. Perhaps  
47 better described as a “rebellion of the poor” (Majavu 2011), popular protests are triggered,  
48 amongst others, by unhappiness with the slow roll-out of basic municipal services (especially  
49 water and sanitation), unequal land distribution in rural and urban areas, top-down  
50 approaches to governance and lack of consultation and government corruption (Majavu  
51 2011).  
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10 “We are using rhino horn to free ourselves.”  
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14 The rhino has become a lucrative scapegoat for the continuing relative deprivation and  
15 economic marginalisation of village communities. Unlike the slow trickle-down linked to  
16 community beneficiation initiatives of the state and private operators in and around  
17 conservation areas, rhino poaching and the high profits associated with it, appear to offer  
18 immediate relief. It is important to note that displacement, relocation (whether historical or  
19 current) and food insecurity are fuelling the fire by not only providing pathways to poaching  
20 but also turning communities against conservation and wild animals. The effects of  
21 structural violence and relative deprivation are visible in the village communities where  
22 people do not only live on the edge of parks but also on the edge of society when it comes  
23 to economic and social justice, and sustainable livelihood initiatives.  
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#### 40 **Are rhino poachers social bandits?**<sup>14</sup>

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42 The influx of hard cash deriving from rhino horn profits into rural communities has created  
43 the perception that villagers benefit equally from rhino poaching, in what has been referred  
44 to as the “Robin Hood effect” (Interviews with KNP officials, 2013). The social banditry  
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51 <sup>14</sup> In the book “Bandits”, Hobsbawm (2010) provides a fascinating historical account of  
52 banditry and how social bandits fit into the social order.  
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9 associated with Robin Hood captures an important aspect of the asserted identities of  
10 poachers and kingpins in the village context. The role, functions, and identities of kingpins  
11 and poachers are however far more complex, multi-layered and contingent on the  
12 geographic context. While many poachers originate from village communities, others join  
13 hunting crews from communities elsewhere, even from neighbouring countries. The level of  
14 social embeddedness of kingpins and poachers varies and carries structural and logistical  
15 implications for the flow of rhino horn. Of importance are community perceptions of  
16 whether their fortunes and livelihoods are improving.  
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30 Although many kingpins have an illustrious criminal past in a range of illegal markets and  
31 organised crime, policing or conservation, they portrayed their criminal careers in rhino  
32 poaching as legitimate livelihoods throughout the process of data collection. Two  
33 charismatic Mozambican kingpins, for example, have constructed their identity around the  
34 notion of being “economic freedom fighters”,<sup>15</sup> who struggle for the economic and  
35 environmental rights of their communities. Others have labelled themselves as  
36 “businessmen”, “developers”, “community workers” or “retired hunters” (Interviews with  
37 kingpin 1 and 2, 2013). Legitimation strategies also include the appropriation of job labels  
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50 <sup>15</sup> The Economic Freedom Fighters (EFF) is a splinter party of the ruling African National  
51 Congress (ANC) in South Africa. Its policy platform of land reform and wealth redistribution  
52 is receiving widespread support.  
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9 from the wildlife industry. Rhino poachers regard themselves as “professional hunters” or  
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11 “hunters” (Interviews with convicted poachers and active poachers, 2013). Rangers are  
12  
13 easily swayed to look the other direction or assist with operational intelligence, especially  
14  
15 when relatives are involved in hunting crews. In light of the low wages paid to wildlife  
16  
17 guardians, it is also not unsurprising that rangers, field scouts and other staff in parks start  
18  
19 their own hunting crews, get involved or become informants (so-called “spotters” who  
20  
21 provide information on the location of rhino and anti-poaching units) to supplement their  
22  
23 meagre earnings.  
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30 Mozambican poachers and kingpins also (quite rightly) pointed out that hunting a wild  
31  
32 animal was not a crime in Mozambique. At the time of the initial fieldwork for this project,  
33  
34 the Mozambican Parliament was indeed in the process of drafting comprehensive wildlife  
35  
36 crime legislation. According to Portuguese colonial laws, poaching of wildlife was a minor  
37  
38 transgression in Mozambique, obtaining discretionary fines until April 2014, except for the  
39  
40 occasional heavy-handed action against villagers suspected of subsistence poaching in  
41  
42 national parks (Witter 2013). The Mozambican parliament passed the Conservation Areas  
43  
44 Act in April 2014, which provides for custodial sentences for poaching (Republic of  
45  
46 Mozambique 2013). Poachers also said that the hunting of wild animals was a rite of passage  
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49 for young boys growing up in rural areas, and boys and men had been hunting in the former  
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9 Coutada 16 and the KNP for many generations. They referred to the double-edged morality  
10 of the state allowing white rich men to hunt rhinos legally<sup>16</sup> while the black man was guilty  
11 of a criminal offence. Similar legitimation strategies are employed in other natural resource-  
12 dependent economies elsewhere in the southern African region (see for example: Hauck  
13 1997; Hauck/Sweijd 1999).  
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23 Rhino criminals on both sides of the borders were aware that there was talk of possible  
24 trade legalization of rhino horn in South Africa. While some poachers interpreted this as a  
25 mixed signal (reifying that poaching should not be regarded as a criminal act), others wanted  
26 to become involved in legal supply chains. One kingpin said:  
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32 “As a person who used to do it, I will love to be part of solution to this problem. I am  
33 one of those who wish to farm my own rhinos. If you want to stop this, speak to me.  
34 If we can be able to arrest the buyers, then the hunters will loose their business.”  
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38 Beyond offering to resolve the rhino crisis, kingpins have also laid claims to fulfilling  
39 important social welfare, community development, and political leadership functions. Rhino  
40 horn is instrumental to achieving these overtly altruistic goals in an environment where the  
41 state has failed or is struggling to deliver public services. The actual representatives of the  
42 state and traditional leaders fulfil ceremonial duties in some villages, often heavily  
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50 <sup>16</sup> The Convention on the Trade in Endangered Species of Wild Fauna and Flora permits the  
51 trophy hunting of white rhinos and five black rhinos per annum in South Africa if stringent  
52 permitting regulations are followed.  
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9 subsidized by resident kingpins. The following section shows that many community  
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11 members are sceptic about the benign role of poachers and kingpins but are often left with  
12  
13 no better alternatives.  
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### 16 17 18 **Debunking the myth of criminalized poaching communities**

19  
20 Local people benefit largely indirectly from rhino poaching, as there are very few direct  
21  
22 hand-outs, other than informal taxes paid to community leaders or political office bearers.  
23  
24 Otherwise, community beneficiation is relegated to certain kingpins “throwing a village  
25  
26 party” by slaughtering a few cows, providing traditional beer upon the return of a successful  
27  
28 poaching expedition to the KNP or buying rounds of drinks in shebeens<sup>17</sup> with big wads of  
29  
30 cash. Others construct servitudes, water wells, spaza shops<sup>18</sup> and shebeens, and occasionally  
31  
32 a few head of cattle are donated for the benefit of the community (Interviews and focus  
33  
34 group, 2013, 2015). Compared to the meagre livelihoods of village communities, kingpins  
35  
36 and poachers have purchasing power, allowing them to acquire greater volumes of goods  
37  
38 and services, which indirectly benefit community members. Foreign or out-of-town poaching  
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40 crews may rely on local accommodation, food and logistical assistance from the community.  
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49 <sup>17</sup> A shebeen is a pub.

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51 <sup>18</sup> A spaza shop is a small neighbourhood grocer.  
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9 It is, however, incorrect to assume that the entire community is complicit or benefits in  
10 equal measures nor should local people be framed as “poaching communities”.

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15 A generational gap was detected when it came to poaching motivations with implications for  
16 communities. Whereas older poachers (30 years and above) were concerned about family  
17 and community well-being, younger poachers displayed individualistic anomic traits of self-  
18 realization and accumulation. A teenage poacher cited the adage of “get rich young or die  
19 trying” as the *leitmotif* and inspiration of younger poachers. Another poacher in his mid-20s  
20 related how he was bearing the risk when going on hunting expeditions in the KNP, and thus  
21 was not prepared to share his profits with the community (Interview with poacher 15,  
22 Massingir, 2013): “It benefits me, I don’t give to the community.” The influx of hard cash into  
23 communities has also led to increased alcohol consumption, drug use, and prostitution  
24 (Interview with community leaders, data from law enforcement sources, 2015). A convicted  
25 Mozambican poacher shared (Interview with convicted poacher 2, 2013):

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42 “The parents get very angry but there’s nothing they can do about it. There’s no  
43 employment in the area. Our parents worry that rangers will kill us. They do warn us  
44 but we don’t listen. Sometimes on Fridays and Saturdays, they have community  
45 meetings to talk to us about the dangers of poaching.”

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48 Interviews and focus groups exposed deep rifts; especially mothers and wives were deeply  
49 concerned about the poaching phenomenon fearing for their son’s or husband’s lives, and  
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9 the potential loss of a breadwinner should they get killed or arrested. Far from being  
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11 supportive, they shared how poaching had affected the social fabric of village life, mostly to  
12  
13 the detriment of women and children. A few half-built houses in the villages are indeed a  
14  
15 solemn reminder that some poachers do not return from 'Skukuza'.<sup>19</sup> According to South  
16  
17 African park officials, close to 200 suspected poachers were shot inside the Park between  
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19 2010 and 2014. Mozambican sources believe the number of Mozambicans killed inside the  
20  
21 KNP to be at least double. Many others have been imprisoned for rhino crimes in South  
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23 African correctional centres.  
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30 Focus groups with community representatives in the borderlands revealed that the deaths  
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32 of poaching suspects had led to further alienation and outright antagonism of community  
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34 members towards South African conservation authorities. Community members recounted  
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36 that many Mozambican villagers traversed the KNP in search of work or to visit families in  
37  
38 South Africa. In the eyes of those interviewed, Kruger game rangers kill fellow villagers on  
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40 the suspicion that all trespassers are poachers. The increasing securitization of responses to  
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42 rhino poaching is pitting local people against park authorities, rangers, and rhinos.  
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49 <sup>19</sup> Skukuza is the main rest camp and administrative headquarters of the KNP. When a  
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51 poacher announces that he is "going to Skukuza", it indicates that he is preparing for a  
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53 poaching expedition into the KNP.  
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9 Moreover, these responses have further exacerbated the sentiment that government and  
10 conservation authorities value wild animals more than black rural lives.  
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15 Therefore, there are varying levels of beneficiation from poaching profits at grassroots level.

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17 The myth of criminalised communities serves the othering rather than the inclusion of  
18 communities in solutions. According to Kruger officials (personal communication, 2016),  
19 there had been 2 500 poaching incidents, involving 7 500 poachers with 800 weapons in the  
20 KNP during 2015.<sup>20</sup> Perhaps the poignant question should be: What prevents the more than  
21 2,3 million people residing in village communities and semi-urban areas adjacent to the KNP  
22 from poaching? In light of the high profits associated with rhino poaching, why are not  
23 everybody and their cousin poaching? Understanding leverage points that would enrol  
24 communities in legal rather than illegal economies may well render local people guardians  
25 willing to protect wildlife and protected areas. The current arsenal of anti-poaching  
26 measures is achieving the opposite result.  
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#### 44 **Concluding remarks**

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49 <sup>20</sup> Some poachers may have entered the Park on several occasions, thus reducing the pool of  
50 available poachers. In 2014, 4 300 poachers were in the park from a pool of a couple  
51 thousand (compare with Ferreira 2015).  
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9 As suggested elsewhere (Duffy/St John 2013; Stiles 2011), wealth and demand in  
10 communities further down the supply chain provide the stimulus for illegal hunting. My  
11 research confirms this finding but also suggests that the social setting, the historical context,  
12 power relationships and the lack of viable economic alternatives (compare with Dewey et al.  
13 in this volume) provide an enabling environment for rhino poaching to flourish. The high  
14 price of rhino horn in Asian consumer markets has led to the comparatively high  
15 disbursements for rhino horn on the supply side,<sup>21</sup> facilitating the entry of new horn  
16 producers (poachers, organised crime, criminal elements within the wildlife industry and in  
17 conservation circles).

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32 Emerging scholarship on rhino poaching in southern Africa focuses on socio-economic  
33 drivers of rhino poaching, opportunity structures, and the role of organised crime  
34 (Eloff/Lemieux 2014; Koen et al. 2014; Montesh 2013; Warchol/Johnson 2011; Rademeyer  
35 2016b). These factors constitute sufficient drivers of poaching behaviour; however, in-depth  
36 interviews with poachers, traffickers, and communities suggest a complex set of drivers and  
37 environmental conditions. Structural, environmental, political and institutional factors  
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48 <sup>21</sup> At the time of fieldwork, poachers were paid between 500 US \$ to 12 000 US \$ per pair of  
49 horns depending on the geography, experience, function within the poaching group and  
50 social capital of the illegal huntsmen. Poaching profits from a single hunt exceed the annual  
51 income of many South Africans and Mozambican citizens.  
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9 associated with post-colonial state building, the conservation paradigm, and neoliberal  
10 economic policies provide an enabling environment for rhino poaching to flourish.  
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12 Underpinning current conservation initiatives are archaic and elitist preservation and  
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14 conservation paradigms that discount the potential for harmonious relationships of local  
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16 communities and wildlife. In the modern context, protected areas continue to present  
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18 manifestations of colonial dispossession, apartheid segregation, and neoliberal expansion.  
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20 Conservation areas are seen as symbols of elite interests and wealth, inaccessible to the  
21  
22 poor majority. These problematic conservation approaches and paradigms have led to a  
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24 historical lock-in, where romantic and utopian notions of 'Africa's Wild Eden' continue to  
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26 undermine the support and buy-in of local communities in wildlife conservation. While  
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28 attempts have been made to garner community buy-in and provide socio-economic  
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30 development (beneficiation), those interviewed felt deprived of agency in co-determining  
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32 projects and initiatives that would have a direct impact on their lives and livelihoods. The  
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34 historical and socio-political context of past and current displacements from protected  
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36 areas, and an appreciation of the socio-economic impacts thereof, further assist in  
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38 understanding why community members may choose a career in poaching, and why some  
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40 communities may shield their own against anti-poaching responses. In the eyes of the  
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42 community, anti-poaching measures signify the social reproduction of historical inequalities,  
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9 stigmatization, and alienation of communities, who, under different circumstances and  
10 framing, might be agents of change and disruptors of illegal horn supplies.  
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15 Building on Dewey et al. (2016) in this special subsection, clusters of order have emerged in  
16 some communities living in and beyond the LNP, and along the boundary of the KNP. Rhino  
17 poachers and kingpins are full-filling quasi-public functions, frequently sanctioned by actual  
18 agents of the state. They can provide certainty to a significant portion of the community,  
19 contributing to their economic and social well-being where conservators, the state, and  
20 private/public partnerships have failed to achieve tangible benefits and a sense of security  
21 for the community. Several of these structural and historical drivers are difficult to reverse.  
22 The article highlights leverage points that may sway negative perceptions of protected areas  
23 and conservation officials. While poachers and kingpins portray themselves as Robin Hoods,  
24 community perceptions diverge on the impact of rhino poaching on social cohesion and  
25 community aspirations. Criminal actors have seized an opportunity, which could be undone  
26 by engaging with those communities affected by economic and physical displacement, loss  
27 of agency and systematic alienation. There is a need to listen to the grievances, hopes, and  
28 wishes of communities. Acknowledgment of the sins of the past and not repeating them will  
29 be crucial.  
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For Peer Review

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Annette Hübschle is a postdoctoral researcher at the Environmental Security Observatory (ESO) at the University of Cape Town (UCT). The ESO is a joint research initiative of the Centre of Criminology, the Global Risk Governance Programme, both located at UCT, and the Global Initiative against Transnational Organized Crime in Geneva. Annette holds a PhD in Sociology from the University of Cologne and a Masters in Criminology from the University of Cape Town. Her research centers on the governance of safety and security with a specific focus on illegal wildlife economies; as well as illegal markets, economic sociology, organized crime and qualitative research methods. Before joining UCT, Annette was a doctoral researcher in the Illegal Markets research group at the Max Planck Institute for the Study of Societies in Germany. In the past, Annette worked as a senior researcher for the former Cape Town office of the Institute for Security Studies, a pan-African applied policy institute. She led and conducted research into organized crime and terrorism in Africa. Annette has worked as a researcher, consultant, and practitioner on a variety of organized crime, environmental security and broader African security issues. She also acts as a senior research advisor to the Global Initiative against Transnational Organized Crime.